# Building the Engine of Community Development in Detroit

2017 Annual Summit: Building a System for Equitable Community
Development in Detroit's Neighborhoods
University of Michigan Detroit Center
December 5, 2017

Special Thanks to Event Sponsors: University of Michigan, Bank of America, Erb Family Foundation, Kellogg Foundation, Kresge Foundation and LISC

BECDD is made possible through the commitment of Community Development Advocates of Detroit, Lawrence Technological University and Michigan Nonprofit Association



# BECDD 2017 Summit Objectives

- □ TO CONTINUE BUILDING RELATIONSHIPS AND FORMING TRUST AMONG THE DIFFERENT DETROIT COMMUNITY DEVELOPMENT STAKEHOLDERS
- TO MAKE CONSENSUS DESIGN DECISIONS ON: A COMMUNITY DEVELOPMENT CAPACITY BUILDING SYSTEM, A NEIGHBORHOOD SUCCESS FRAMEWORK, LEADERSHIP PIPELINES, AND THE OVERALL STRUCTURE FOR A DETROIT COMMUNITY DEVELOPMENT SYSTEM
- ☐ TO LIFT UP THE WORK OF DETROIT CDOs, ESPECIALLY IN THEIR ROLE AS CROSS-SECTOR COLLABORATORS AND FACILITATORS
- TO CLARIFY OUR DEFINITION OF "COMMUNITY DEVELOPMENT" AND THE UNIQUE ROLES OF THE COMMUNITY DEVELOPMENT ORGANIZATION AND GRASS ROOTS NEIGHBORHOOD ORGANIZATIONS IN DETROIT
- ☐ TO LOOK AT AND LIFT UP WHAT "EQUITABLE DEVELOPMENT" MEANS FOR OUR NEIGHBORHOODS

# LTU National Research Scan of Community Development Best Practices

Process: Review/analysis of scholarly, peer-reviewed articles plus site visits

- Round 1 (May-June): 300 articles
  - Round 2 (July): 150 articles
  - Round 3 (August): 150 articles
    - Site Visits (September)

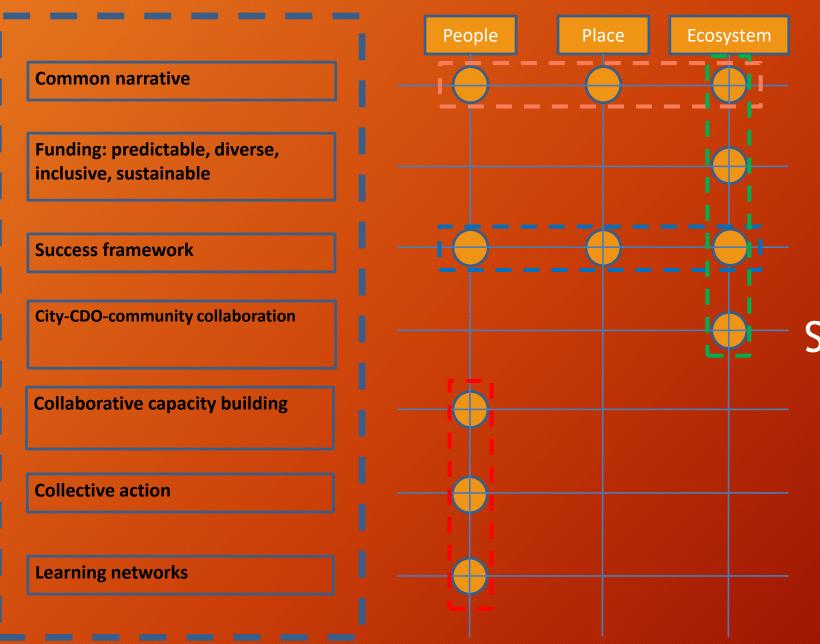
# National Scan: BECDD Seven System Elements and Social Cohesion





**SOCIAL COHESION** 

# National Scan: Five Key Findings

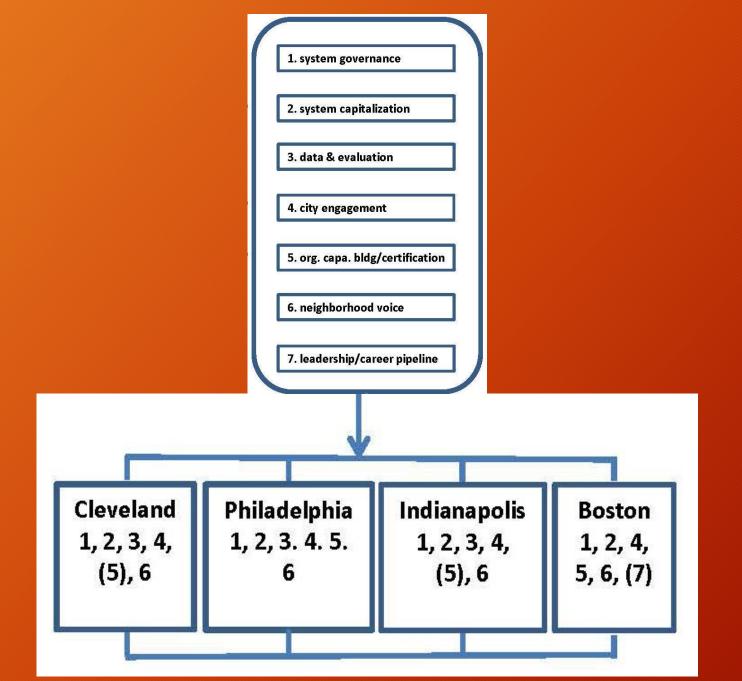


1.
Literature
Support for
the Seven
System
Elements

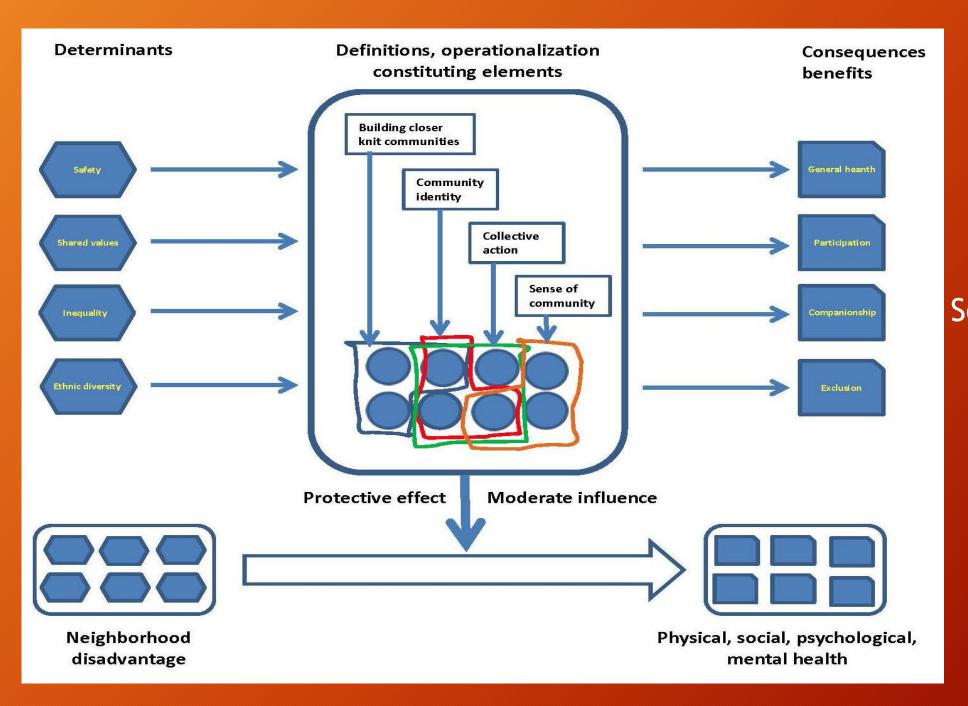
# Literature Support for the Seven System Elements Continued

**Common narrative** Funding: predictable, diverse, inclusive, sustainable **Success framework** City-CDO-community collaboration **Collaborative capacity** building **Collective action Learning networks** 

1. system governance 2. system capitalization 3. data & evaluation 4. city engagement 5. org. capa. bldg/certification 6. neighborhood voice 7. leadership/career pipeline

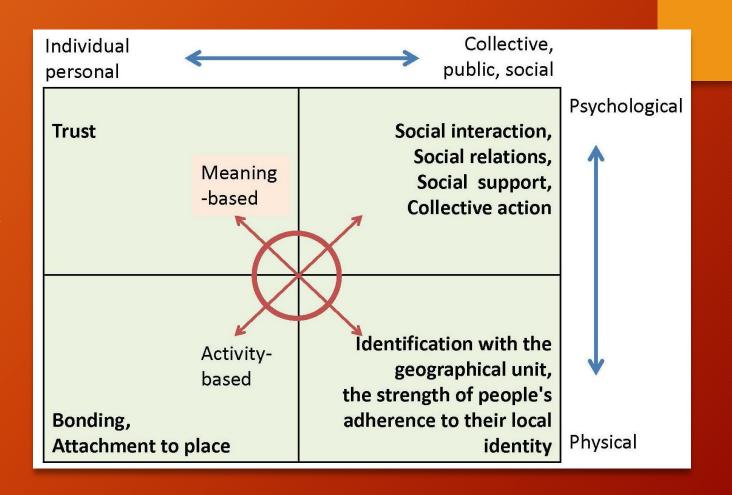


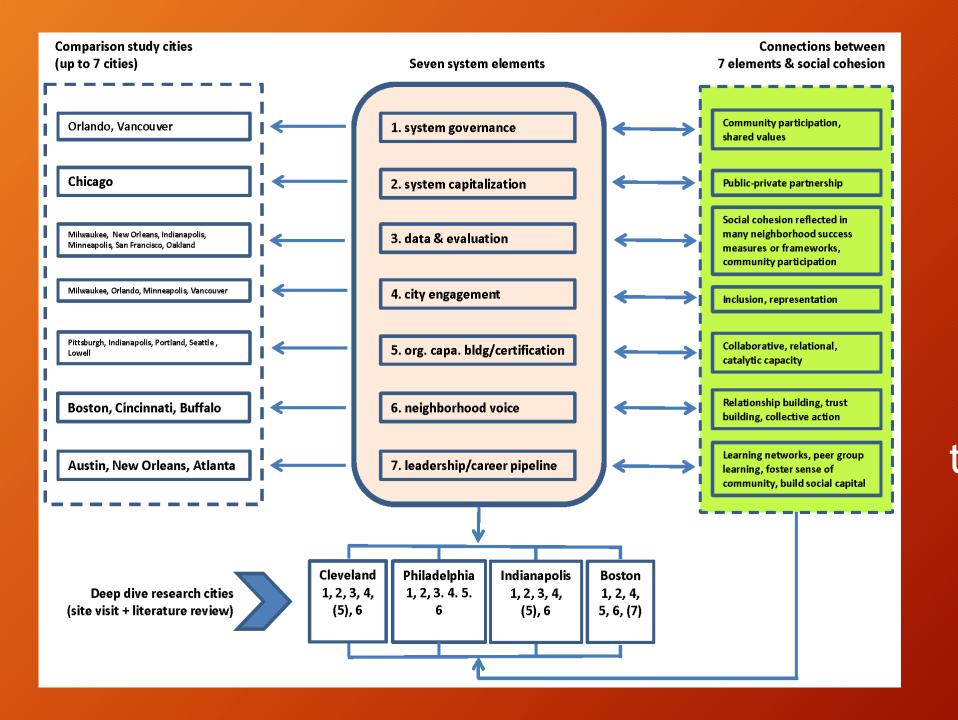
# 2. Best Example Cities



Social Cohesion and Its Impact on People and Their Environment

Domains/Elements
of Social Cohesion
and their
Hypothesized
Relationship

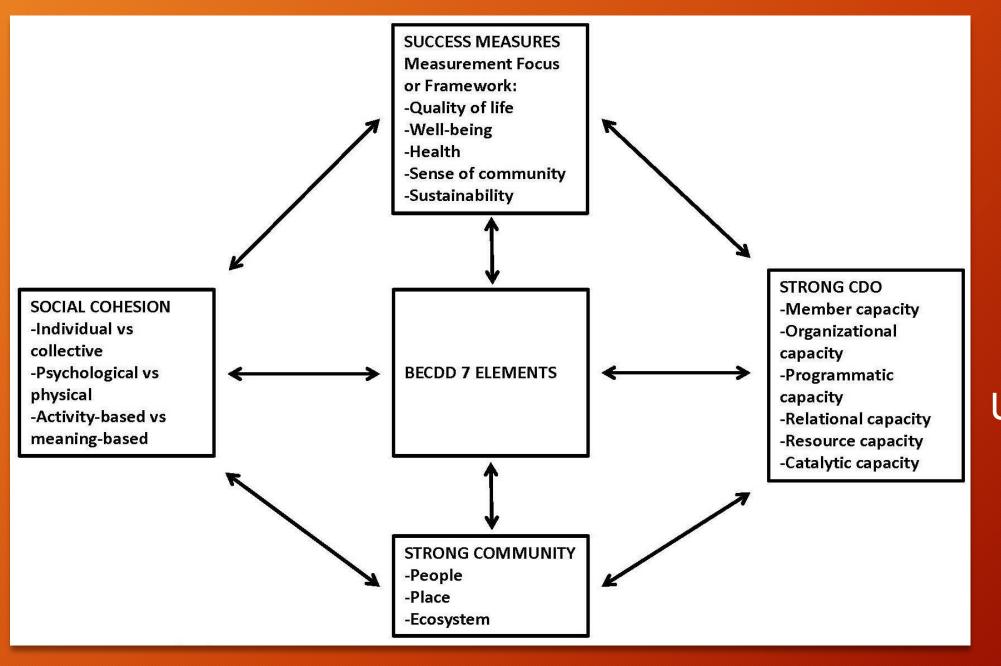




Social Cohesion Supports and Benefits the Seven Elements

# LTU National Research Scan of Community Development Best Practices

5. Social Cohesion is (Very) Necessary, but Insufficient

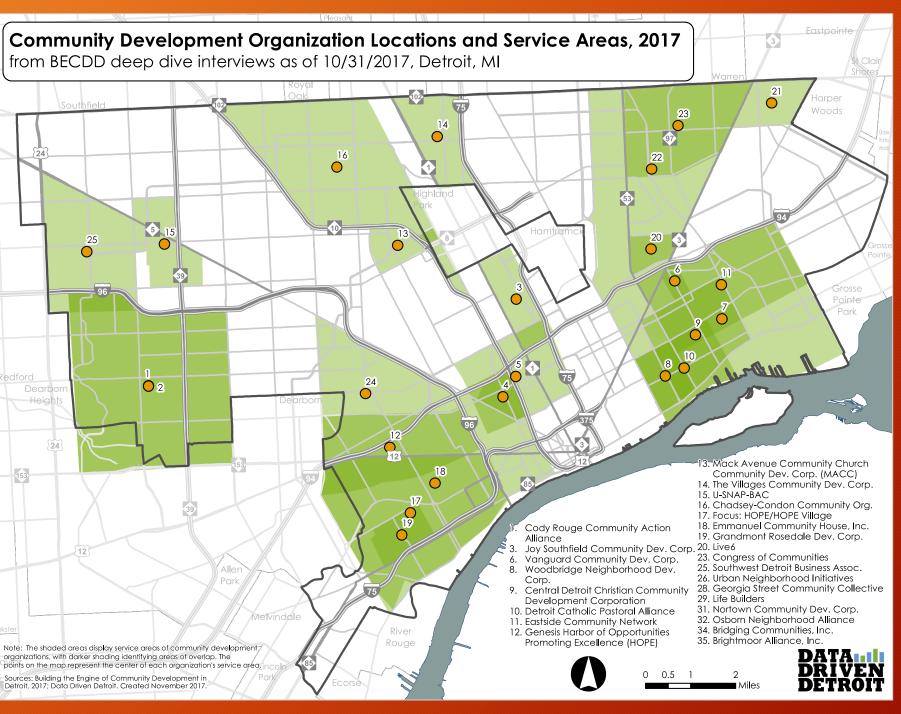


## Understanding an Overall Picture

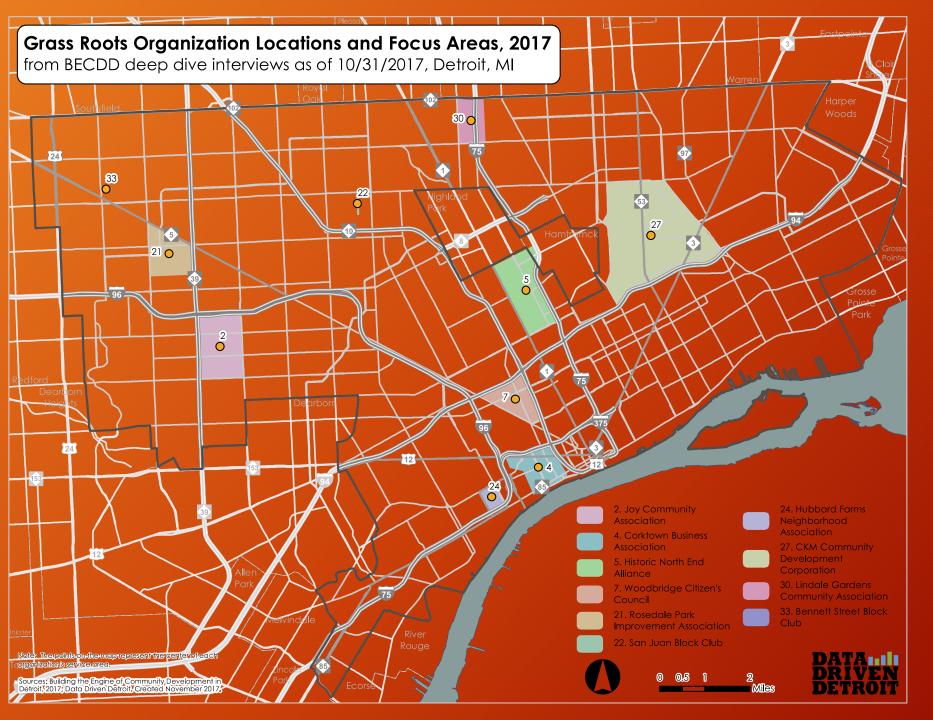
## National Consultants' Recommendations

- 1. Build consensus on **CDO roles and success measures** that all key system investors are prepared to embrace.
- 2. Secure local public-sector support for strengthening the role of neighborhood-based nonprofits (CDOs and GROs) within the current administration's neighborhood revitalization strategy.
- 3. Pursue a **coordinated TA capacity building strategy** to introduce more definition into current TA/Training offerings and identify and fill current gaps.
- 4. Pursue an orchestrated campaign to secure more stable longer-term support for core operations of CDOs.
- 5. Determine how CDAD, Detroit LISC and other support organizations can take on larger roles in representing and supporting the full array of CDOs and GROs.
- 6. Conduct a comprehensive review of capital needs for strengthening the sector and establish a plan for supplying needed capital.

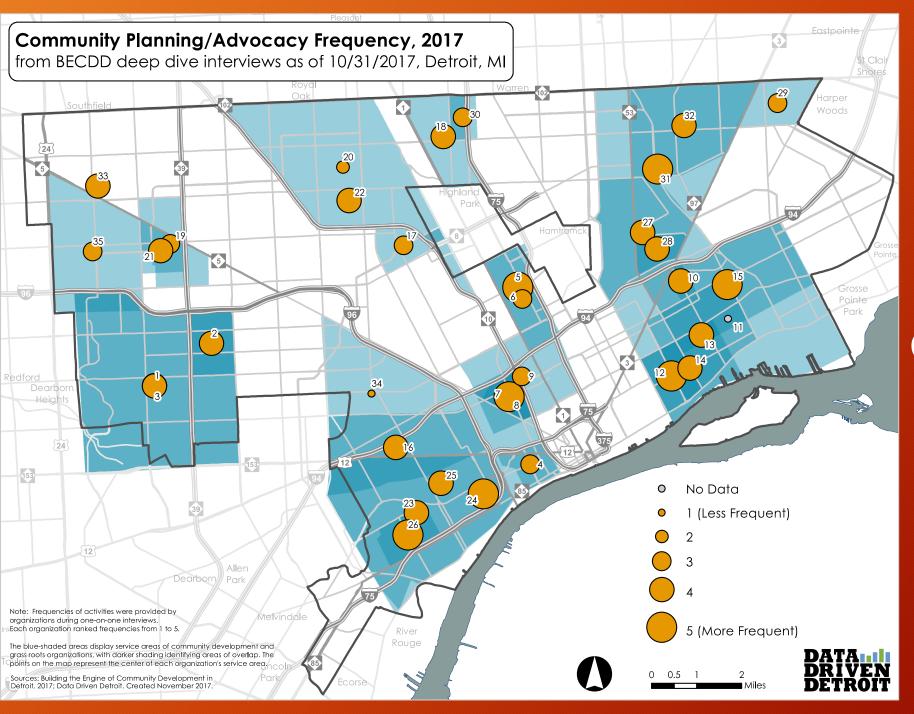
# Mapping Community Development Work in Detroit



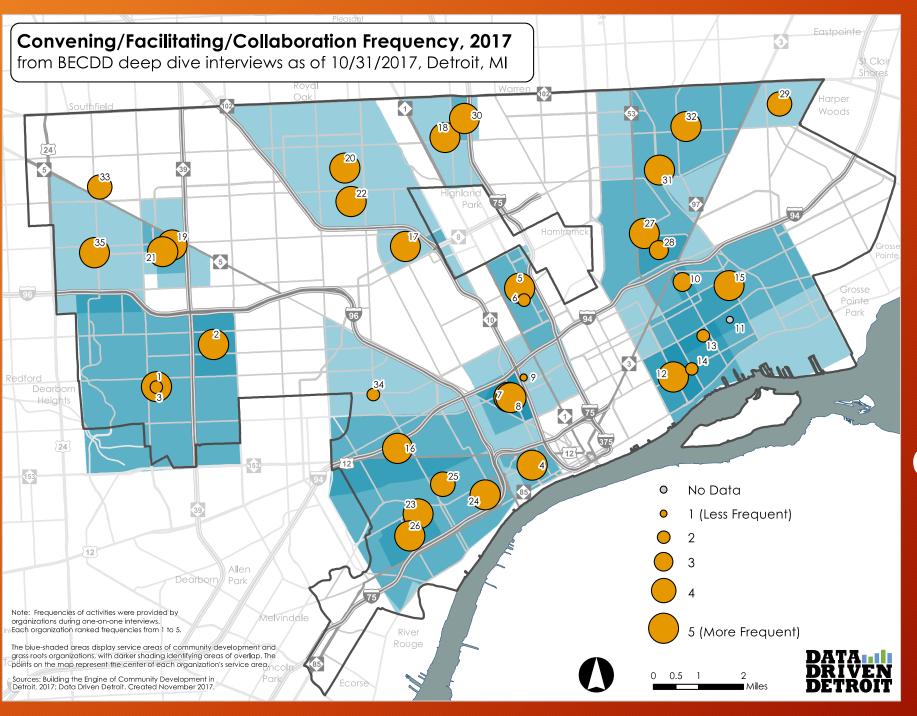
CDO Locations and Service Areas



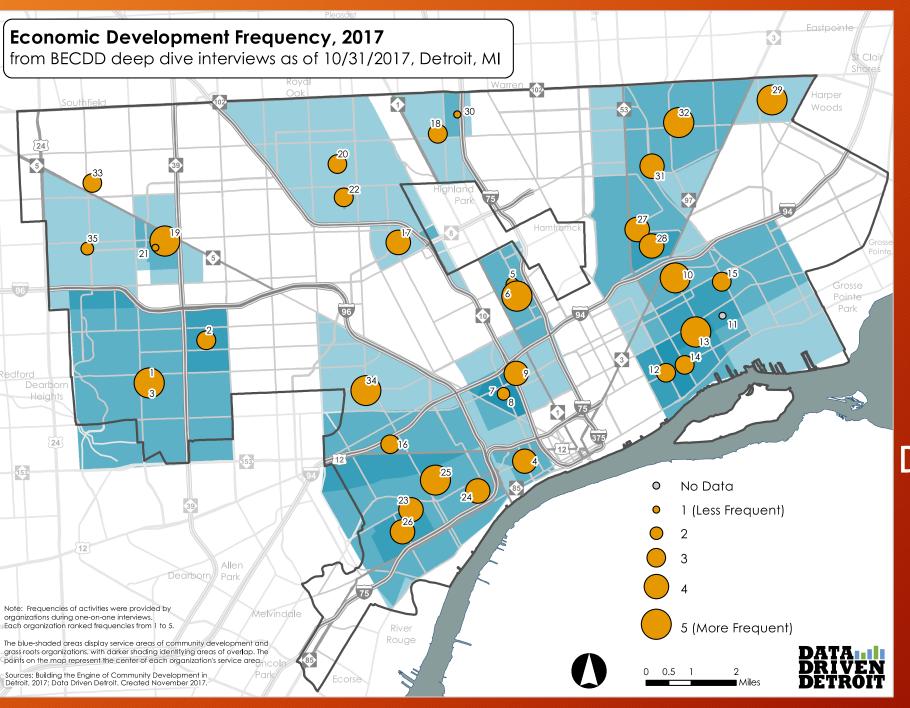
## GRO Locations and Focus Areas



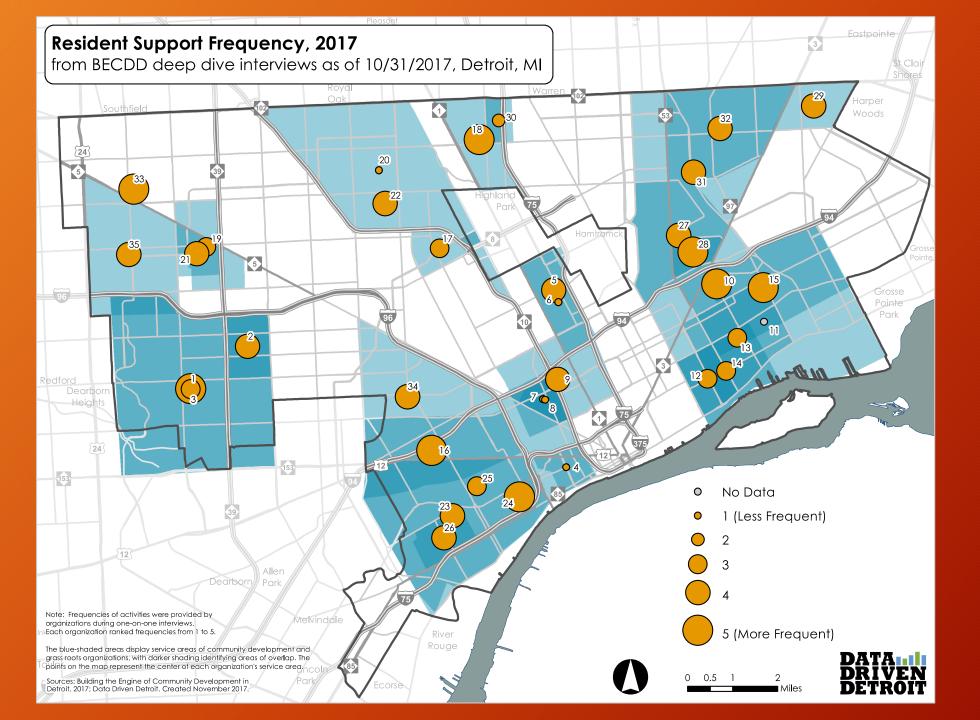
Community
Planning
and
Advocacy
Frequency



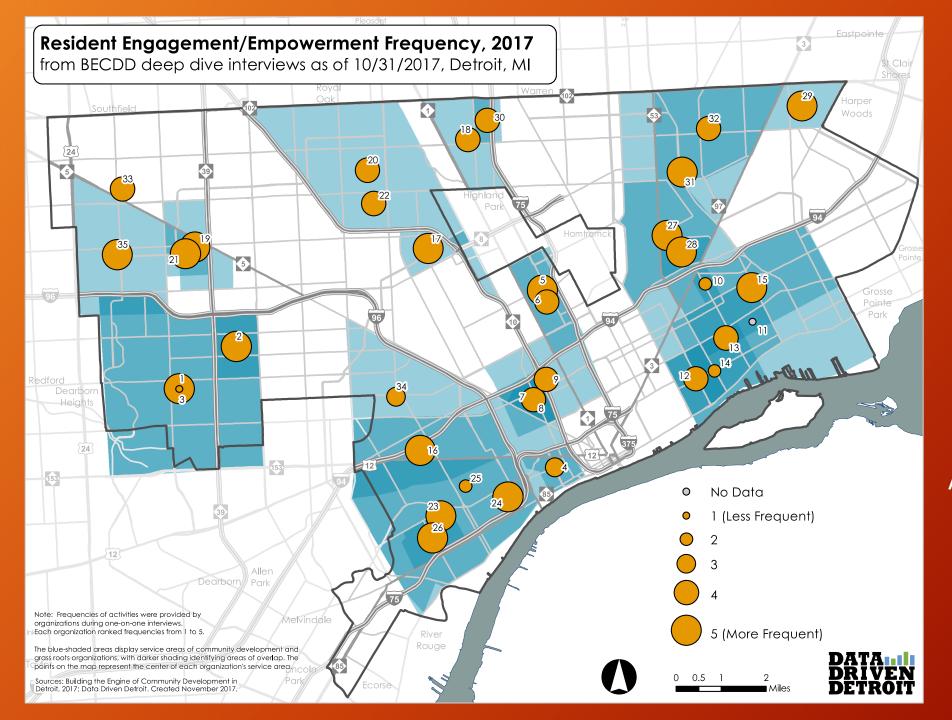
Convening/ Facilitating/ Collaboration Frequency



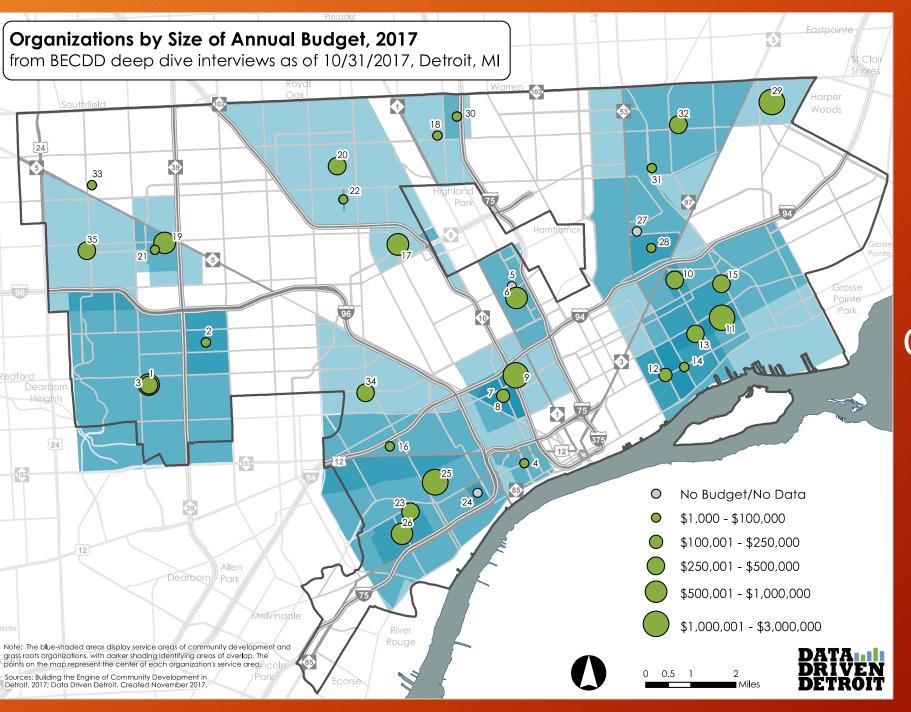
Economic Development Frequency



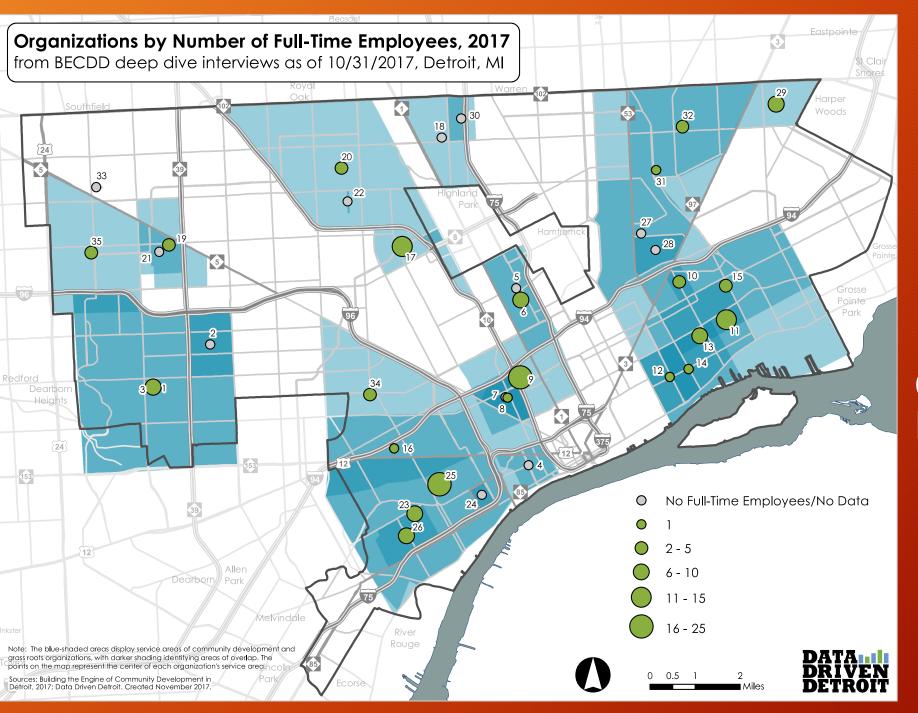
# Resident Support Frequency



Resident
Engagement
/Empowerment
Frequency



Organizations by Size of Annual Budget



Organizations by Number of Full-Time Employees

#### **Consultant Team:**

#### Local:

Corporation for a Skilled Workforce Team Members: Jeannine LaPrad, Susan Lupo, Sonia Harb

SEMI Community Learning Partnership Team Members: Deborah Pfliegel

Goaltrac and ProSeeds Team Members: Alan and Libby Levy

#### **Planning Team Members:**

Joon Kim, LTU Detroit Center for Design + Technology

Virginia Stanard, UD Mercy Masters in Community Development Program

Tracy Hall and Molly Manley, UM Dearborn Center for Metropolitan Impact

Rick Smith, Wayne State University School of Social Work

Brenda Bryant, Marygrove College Masters in Social Justice program

Shelley Danner, Challenge Detroit

Stephanie Inson, Detroit LISC

Madhavi Reddy, CDAD

Raul Echeverria, Urban Neighborhood Initiative

Ed Egnatios, the WK Kellogg Foundation

Kelley Kuhn, MNA

Jamie Shriner, CEDAM

Bryan Cook, National Organization of Minority Architects, Detroit Chapter

Kathy Wendler, Southwest Detroit Business Association

Dale Thomson, UM Dearborn, College of Arts, Sciences and Letters,

Department of Social Sciences

Robert Yahrmatter, Henry Ford Community College

Career and Education Pathways Planning Team

- Developed a "community development framework" to guide subsequent conversations w key stakeholders.
- Reviewed/analyzed existing labor market information to understand the current and future employment demand, as well as the competencies and credentials required for these jobs.
- Conducted, documented and analyzed results of 8 local focus groups with 38 participants; key informant interviews (10 conducted); a practitioner survey (9 responses); and a survey of educational institutions and programs (11 institutions, 16 responses).
- Documented and analyzed current local academic offerings that prepare people for entry-, mid- and senior-level work in community development
- Reviewed and analyzed non-academic local and national professional development programs.

Career and Education **Pathways** Planning Team: Research and **Planning** Conducted During 2016-

- There is a "values-set" necessary to be a successful community development practitioner, in addition to skills, experience and knowledge. How do practitioners acquire these values?
- Community development **skill requirements are a hybrid** of core skills plus skills acquired across allied sectors including urban planning, social work, public policy, public administration, real estate development and others.
- It is more likely that a community development career is possible if we understand that community development professionals are necessary in more than just CDOs, but also in other sectors including government, foundations, academia, corporations, research institutions and others. But this is not a widely-understood view and it is not yet clear if those allied sectors see the value-add in hiring credentialed community development professionals.
- The role of the community development organization which affects how practitioners are, or should be, prepared should also include "Sustained Advocate for the Neighborhood." This role is not currently part of the Phase One Community Development definitions.
- Overall employment demand in community development isn't projected to increase during the next five years if nothing changes. But data sources don't fully capture the current activity in the Detroit community development market that could influence demand. And we are in a "system building" phase which could influence demand for CD jobs.

Career and
Education
Pathways
Planning
Team: Key
Findings
from Local
Research

- If demand were to increase, the areas to see an increase could include: Community Organizing, Advocacy, Workforce Development, Real Estate Development, Land Assembly, Land Transformation/Reuse, Green Storm Water Infrastructure; Beautification and Blight Removal.
- Factors are influencing the demand include:
  - competition for talent,
  - the variability of pay across allied community development sectors;
  - the interest and priorities of the philanthropic community;
  - the perceived power imbalance between neighborhood-level workers and resource providers.
- Hiring and promoting within the community development field is difficult because of:
  - unclear educational and work experience requirements for community development, particularly for entry- and mid-level opportunities;
  - limited support for training/mobility across allied sectors;
  - concern in the allied sectors about moving respected CDO leaders out of their roles;
  - misperceptions about the quality of skills and experience of CDO staff
- Some of the barriers to mobility across allied sectors include:
  - having clearly transferrable skills;
  - limited awareness of opportunities, including a lack of communication and coaching on community development opportunities

Career and
Education
Pathways
Planning
Team: Key
Findings
from Local
Research
Continued

- The educational system has many building blocks in place for academic pathways in community development, but few connect in a cohesive pathway that serves learners entering through the community, through academia, or from work. The more direct pathways tend to be between Bachelors and Masters-level community development-related degrees
- Most students participating in the educational pathway are concentrated at the Master's Degree level where most programs are offered.
- African Americans are under-represented in the student population although that varies from institution to institution.
- There appears to be **no targeted institutional recruitment strategies for academic programs related to CDO fields** especially for people living in the community. Targeted, grass root recruitment of people from the community to participate in the educational pathway is not developed.
- There appears to be no intentional entry-ramp for those entering the field through community based volunteer work (entry level to mid-level work)
- There appears to be **no way to assess and certify skills for work place learning** that would lead to academic credit.
- A comprehensive support/navigation system that could result in a pipeline of grassroots, Detroitbased community development professionals, does not exist.

# Career and Education Pathways Planning Team: Key Findings from Local Research Continued

1. Create and commit to a five-year goal to develop an integrated community development career and education pathway system for Detroit, with processes and tools that:

enables people to acquire values, knowledge, and skills to enter into and progress through community development occupations;

ensures equity in employment as a core value and commitment throughout the system; and

promotes mobility throughout the various community development allied sectors.

- 2. Identify different academic pathways for community development education and training programs and credentials, building on existing resources and programs in the academic and non-academic sectors.
- 3. Provide customized support to help individuals enter the field and reach their CD occupational and career goals through an articulated "navigation model."
- 4. Support professional development opportunities for people already in the field
- **5. Facilitate mobility among the various community development allied sectors** by building cross-sector trust, collaboration and transferrable skills

Recommendations
of the
Career and
Education
Pathways
Planning Team

- Further define the work functions, values, knowledge, and skills required at entry-level, mid-level, senior-level community development job levels; and reconcile those with academic learning outcomes and credentials, as well as with employer requirements.
- Develop community development academic pathways specific for entry and continuing support for: 1) neighborhood grassroots leaders; and 2) aspiring Community Development professionals of color in Detroit; including one or two academic institutions willing to test these pathways.
- Develop a "Career Navigation" model and implementation plan that
  would match individuals who want to enter and advance within the
  community development field in Detroit with the needs of CDO's and
  other potential community development employers.
- Create a value proposition and messaging strategy for the community development field to promote entry and mid-level opportunities, career progression within the field, and the importance of cross-sector partnerships and mobility
- Identify a marketing and outreach strategy to generate interest in the community development field by prospective CD workers

Career and
Education
Pathways
Planning
Team: Work
to Still Be
Completed
in 2018

- Identify and map a mix of non-academic professional development and technical skill building opportunities, including mentoring, that all stakeholders would value.
- Map existing opportunities and pathways for cross-sector mobility between CDOs and other potential community development employers, including
  - identifying transferrable skills and
  - a mechanism for networking that enhances cross-sector relationship building and mobility.
- Map opportunities to obtain tuition support for various academic pathways and funding support for CDOs to provide professional development to their staff.
- Additional research: Who is currently trying to enter the community development field? What are their barriers to entry? Identify other/non-local programs that are increasing racial/ethnic diversity in the community development field and identify opportunities to emulate those programs.

Career and
Education
Pathways
Planning
Team: Work
to Still Be
Completed
in 2018

### **Consultant Team:**

National: Urban Ventures in association with Lamar Wilson and Associates Team Members: Tom Burns, Lamar Wilson, Evette Banfield, Eric Hodderson, Sandy Jibrell

Local: Goaltrac and ProSeeds

JFM Consulting

Team Members: Alan and Libby Levy
Team Members: Jane Morgan and Heidi Reijm

### **Planning Team Members:**

Orlando Bailey, ECN

Michael Tyson, NEW
Shamyle Dobbs, Michigan Community Resources
Aaron Goodman, CDAD
Asandi Conner, Detroit Revitalization Fellows Program
Sam Butler, Doing Development Differently in Detroit
Kelley Kuhn, MNA
Kwaku Osei, Cooperative Capital, Inc.
Tom Goddeeris, Detroit Future City
Trish Hubbell, U SNAP BAC
Bryan Hogle, Kresge Foundation
Brianna Saurez, Fisher Foundation
Tamra Fountaine-Hardy, Detroit HRD
Sonia Harb, UM Technical Assistance Center
Latisha Johnson, MECCA

Wanda Lowe-Anderson, Boynton 48217 Core Group

Edythe Ford, MACC Development
Karen Washington, Emmanuel Community Center
Maria Salinas, Congress of Communities
Kathy Wendler, SDBA
Quincy Jones, ONA
Joon Kim, LTU Detroit Center for Design + Technology
Rebeccah Wiley, Impact Detroit
Eleanor Eveleth, Guild CDC
Brandon Ivory, LISC
Maureen Anway, Invest Detroit
Peter Chapman, DEGC
Martha Potere, DEGC
Krysta Pate, Detroit Home Mortgage
Chase Cantrell, Building Community Value

# Capacity Building Planning Team

- "Deep dive" whole-system research on Boston, Chicago, Cleveland, Indianapolis and Philadelphia with learnings and recommendations
- 4 site visits with cohorts of 12-17 BECDD stakeholders, to Boston, Cleveland, Indianapolis and Philadelphia
- Documentation and analysis of 8 local focus group meetings with practitioners (2), government officials (2), philanthropy, service intermediaries and funding intermediaries, totaling 40-plus individual who participated
- Documentation and analysis of current Detroit capacity building offerings compared to requested capacity building services by CDOs and GROs

Capacity
Building
Planning
Team:
Research
Conducted
During
2016-2017

- Good work, committed but under-resourced providers
- Lane confusion: lack of clarity, competition and redundancy among the providers
- Gap between services being provided and services being requested
- No agreement on what successful capacity building work means
- Difficulty on the part of CDOs and GROs in finding, choosing and paying for capacity building services
- No coordination or information-sharing among providers, no cohesive capacity building strategy

# Capacity Building Planning Team: Key Findings From Local Research

#### Overall Strategy: "Central Clearinghouse" Approach

- A clearinghouse function, embedded inside an organization, manages the process
- Clearinghouse manages a list of TA providers/consultants/coaches/trainers
- Clearinghouse handles central intake and referral to providers
- Clearinghouse entity <u>doesn't</u> also provide one-on-one support to client organizations (CDOs and GROs), to avoid conflict of interest. Clearinghouse entity potentially do classroom training.
- Criteria for inclusion on the TA Provider list is co-determined and evaluated collectively, not solely by the Clearinghouse entity.

#### Key Design Guidelines for the Capacity Building System

- Combination of "free" and "fee" to clients; where the clearinghouse is vetting, assessing and referring CDOs and GROs to TA providers
- Services should be linked to neighborhood success metrics
- Services should be more one-to-one: coaching, consulting, mentoring; not just one-to-many (classroom training)
- The clearinghouse should be a coordinator and advocate for the right services to be provided.
- TA Providers should be convened regularly to share learnings and best practices
- The clearinghouse creates guidelines for, and offers different levels of service, based on an organization's capacity and tenure
- Evaluation of capacity building services is required and must be broadly-shared (with both clearinghouse and providers)

Recommendations of the Capacity Building Planning Team

- Finalize Design of the System based on above guidelines including:
  - Fee model (who pays? The client or the TA provider or both?)
  - Quality Control component
  - Baseline qualifications for TA providers
  - Web-based application/intake system
  - Necessary CDO/GRO Assessment Tool(s)
  - Determine the types of expertise needed by the TA providers, based on the "Success Framework" and the Role of CDOs and GROs
- Determine the roles of various intermediaries/TA providers in the system
- Recommend criteria for selection of the Clearinghouse entity
- Finalize costs and funding for the Clearinghouse function
- Determine an appropriate "certification" or "validation" strategy for CDOs

Capacity
Building
Planning
Team: Work
to Still Be
Completed
in 2018

The Capacity Building Planning Team also looked at the "Whole System" elements, recognizing that all the system elements are necessary parts of the whole. This Planning Team also made these recommendations:

# Capacity Building Planning Team: System Recommendations

- Recommendation on System Capitalization
- There should be a diverse, stable mix of funding sources versus one main funder
- Funding could flow through one capable administrator/fiduciary
- The Fiduciary entity should not make funding decisions - their role should be convening the decision making body, and administering funds at the direction of the decision-making body
- Outcomes and criteria for funding should be collectively defined among the key stakeholders including CDOs and GROs
- "Transparency" and "Equity" should be key guiding principles for funding

- Recommended Other System Improvements
- There should be ongoing, collaborative, system-wide strategic planning
- Clear roles for various stakeholder organizations should be identified and agreed on
- There should be regular and ongoing stakeholder engagement
- There must be agreed-upon goals that define success for the community development system itself (the "7 Elements") and the whole system should be evaluated based on these success measures

# Consultant Team: JFM Consulting Group

Team Members: Jane Fran Morgan and Heidi Reijm

### **Planning Team Members:**

Erica Raleigh and Noah Urban, Data Driven Detroit Lilly Hamburger, DEGC Liz Luther, Capital Impact Partners Brittany Foley, MCR Darnell Adams and Rob Linn, Detroit Land Bank Authority Cris Doby, Erb Family Foundation Adam Kokenakes, Rock Ventures Joshua Akers, UM Dearborn Dennis Nordmoe, Urban Neighborhood Initiatives Joon Kim, LTU Detroit Center for Design + Technology Theresa Zajac, Southwest Detroit Business Association Kayana Sessoms, Osborn Neighborhood Alliance Keegan Mahoney, Hudson Webber Foundation Akua Hill, CDAD Marc Siwak, Detroit Planning Department

# Research, Data and Evaluation Planning Team

- •Reviewed and discussed results from BECDD Phase 1 success framework ("Social Cohesion")
- •Developed expanded list of potential indicators based on Phase I; as well as and review of indicators from other (nationally-recognized) community development strategies
- •Researched and discussed key elements, strengths and limitations of various (nationally-recognized) success frameworks
- •Identified and agreed on options to "name" the success framework after polling BECDD stakeholders; a name that would capture the comprehensive, flexible criteria necessary for a Detroit Neighborhood Success Framework
- Reviewed other (nationally-recognized) community development outcomes measurement tools
- •Discussed and began development of a "neighborhood success progress and outcomes measurement" strategy that would show progress and trends on a neighborhood, cluster, district and citywide level.
- Began looking at criteria for "clustering" neighborhoods

Research,
Data and
Evaluation
Planning
Team:
Research
and
Planning
Conducted
During 2017

- "Social Cohesion" is a necessary condition, but not a sufficient strategy, for Detroit neighborhoods to be successful.
- •Detroit's "Neighborhood Success Framework" must be comprehensive and flexible, simple, and actionable. It must resonate with all the key stakeholders residents/neighborhoods, city government and others.
- •We are committed to a partnership with Data Driven Detroit's "Regional Data Collaborative." The role of the Collaborative and other partners must still be determined.
- •To collect certain analytical data, there must be consistent and manageable geographic areas covering the entire City of Detroit so that the process of measuring success is meaningful over time.
- •A partnership with the City of Detroit to measure progress, based on an agreed-on "Success Framework" is necessary.

Research,
Data and
Evaluation
Planning
Team: Key
Findings
from
Research
and
Planning

- ☐ Success Framework
  - •Neighborhood Vitality as the "name" of the success framework
  - Develop Neighborhood Vitality vision statement based on these definitions

Vital neighborhoods<sup>1</sup> are "characterized by strong, active and inclusive relationships between residents, private sector, public sector and civil society organizations that work to foster individual and collective wellbeing. Vital communities are those that are able to cultivate and marshal these relationships in order to create, adapt and thrive in the changing world and thus improve wellbeing of citizens."

¹Scott, Katherine. "Community Vitality: A Report of the Canadian Index of Wellbeing."
Canadian Council on Social Development.

http://www.unesco.org/fileadmin/MULTIMEDIA/HQ/CLT/pdf/communityvitalitydomainreport.pdf

Neighborhood Vitality is: "The ability of a community to sustain itself into the future as well as provide opportunities for its residents to pursue their own life goals and the ability of residents to experience positive life outcomes. More specifically, we suggest that a vital community has community capacity (the ability to plan, make decisions, and act together), and realizes positive social, economic, and environmental outcomes."

<sup>2</sup>Crandall, Mindy and Lena Etuk, Oregon State University Extension Service. "What is Community Vitality?"

http://oregonexplorer.info/content/whatcommunity-vitality Recommendations of the Research, Data and Evaluation Planning Team

#### ☐ Indicators

- Establish a set of "core" neighborhood success indicators to be measured by all neighborhoods, and a broader pool of indicators for CDOs/GROs to use, as needed
- Establish indicators at the system level, based on the BECDD 7 Elements

#### ☐ Neighborhood Success Index

- Utilize DLBA's "City of Detroit Neighborhoods" map as the basis for identifying neighborhood "clusters", with guidance from DLBA and Data Driven Detroit
- Measure "core" indicators at the cluster and city-wide level using an index that facilitates the tracking of progress and outcomes over time
- Measure system-level change based on indicators for the 7 System Elements

### Recommendations of the Research, Data and Evaluation Planning Team

- Develop Neighborhood Vitality "Vision Statement"
- Continue development of indicators and neighborhood success index
- Continue defining and naming of neighborhood clusters
- Identify gaps and redundancies in community development coverage in Detroit neighborhoods
- Develop strategy for addressing community development needs in neighborhoods not currently served by CDOs

Research, Data and Evaluation Planning Team Success Framework Recommendations:
Work to Still be Completed in 2018

# COMMUNITY STATISTICAL AREAS: IDEAS FROM THE BECDD RESEARCH, DATA AND EVALUATION PLANNING TEAM

### Overview

- ☐ Goal: enable neighborhoods and city government to measure progress on the framework of "Neighborhood Vitality"
- ☐ Requires a standard reporting geography that:
  - ☐ Has a manageable number of areas for reporting
  - ☐ Can integrate contextual data from common and consistent sources

# Challenges with Existing Geographies

# Oak Park Redford **Detroit City Council Districts** Sources: Data Driven Detroit. Created November 2017.

# City Council Districts

# City Council Districts

# Advantages

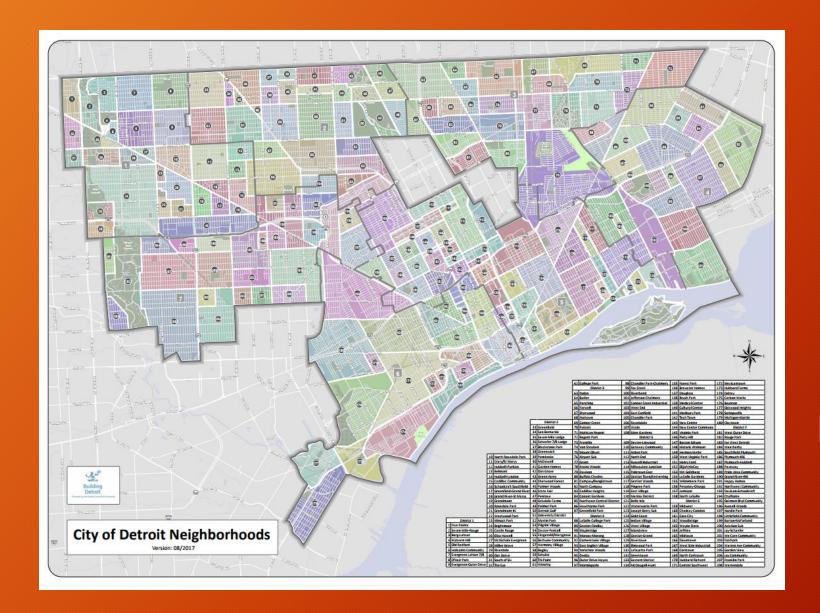
□ Recognizable

☐Strong alignment with City policies

### Disadvantages

□Large

☐Do not align with analytical or neighborhood-defined boundaries



DLBA Neighborhoods Map

# DLBA Neighborhoods Map

### Advantages

- ☐ Identifiable for local Grass Roots Organizations and CDOs
- □Consistent with Dept of Neighborhoods practice
- ☐Small-scale allows for precise measurement

## Disadvantages

- □Large number for reporting (208)
- □Inconsistent size of neighborhoods
- ☐Do not align with analytical boundaries

# Oak Park Pointe **2010 Census Tracts** Detroit, MI Allen Sources: Data Driven Detroit. Created November 2017.

# Census Tracts

### **Census Tracts**

## Advantages

- □Conforms to analytical boundaries
- ☐Small scale allows for precise measurement

## Disadvantages

- □Large number for reporting (297)
- □Don't align with more identifiable or accepted geographies

#### Oak Park 48210 12 **City of Detroit Zip Codes** Sources: City of Detroit Planning and Development Department; Data Driven Detroit. Created November 201

# Zip Codes

# Zip Codes

# Advantages

- □Recognizable
- ☐ More ideal number (30) for tracking and measurement

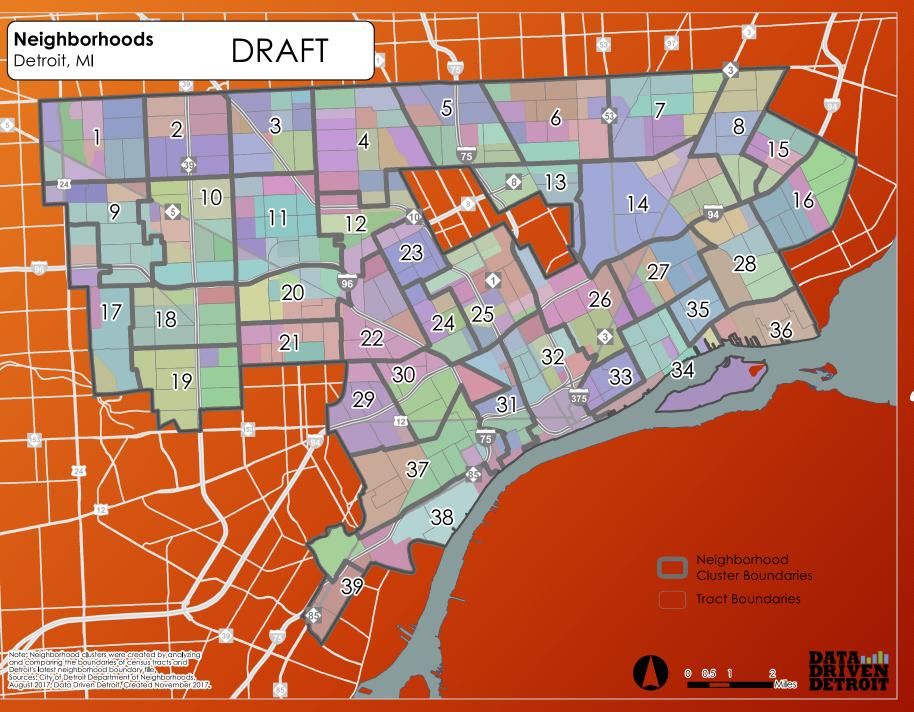
### Disadvantages

- ☐ Boundaries frequently shift and extend beyond Detroit
- ☐Do not align with most analytical or neighborhood-defined boundaries

# Considering an Alternative

# A Combined Approach: An Idea from the BECDD Planning Team

□Combining neighborhood boundaries can create "clusters" or "community statistical areas" that match up better with combinations of census tracts



"Community Statistical Areas"

# "Community Statistical Areas"

### Advantages

- □ Customizable
- □Can create the ideal number for tracking and measurement
- □Can conform to analytical boundaries while also accounting for neighborhood identities

### Disadvantages

- □Alignment will not be perfect
- □Need a process and criteria that is sensitive to a neighborhood's and/or CDOs, as well as City's, concept of their boundaries

### Possible Criteria to Use: What Do You Think?

- ☐Similar physical and economic conditions
- □Contiguous boundaries
- □Existing City and philanthropic initiatives
- □Similar land use
- ☐Similar population size
- □ Adherence to political boundaries
- □Others?

#### What is a Community Development Organization?

Community Development Organizations are known as CDOs in Detroit, to distinguish them from "Citizens District Councils" (CDCs) which are HUDenabled and city-appointed councils that were set up in HUD-funded urban renewal neighborhoods. A Community Development Organization (CDO) is a professional not-for-profit tax exempt organization, and the key facilitator of community development work in any given neighborhood. A CDO is a professional place-based organization accountable to local stakeholders who comprise the majority of the Board of Directors. A CDO is not focused on the entire City of Detroit, nor on direct human service delivery. A CDO is not a volunteer grass-roots organization nor a real estate development organization. Rather, a CDO is distinguished from other organizations by its role as the "glue" in a neighborhood, a trusted neighborhood institution that creates strong relationships with residents and other stakeholders and knows their priorities and needs. This assures that the CDOs work can be impactful, and that economic development and services within the neighborhood are provided in an equitable way that responds to resident's priorities.

Phase 1
Community
Development
Organization
Definition
and Role

At a minimum a CDO can be recognized as such by one unique baseline role that its plays within its defined neighborhood;

Facilitator/Convener/Collaboration Agent - to bring cross-sector stakeholders - especially residents and including other neighborhood partners - together in the CDOs defined community for problem-solving, education on issues affecting the neighborhood, planning and to influence human service provision; and to act as an intermediary between residents and various philanthropic/government/institutional/corporate investors.

In addition to these roles, a CDO is vigilant in assuring - either directly or indirectly - that four key community development functions are in play in every neighborhood:

#### Resident Engagement and Empowerment

such that the priorities, plans and activities in the neighborhood reflect the priorities of neighborhood residents; that grass organizations within the target community have a decision-making voice in the neighborhood; that resident's priorities are advocated to the public and private sectors; that residents are being fully educated and informed on relevant issues; and local organizations are actively developing resident leadership

#### **Economic Development**

based on needs and demand, and using an equitable development approach, including housing development/repair/rehab; commercial corridor development; business and/or entrepreneur development; vacant land reclamation and open space development; blight remediation and clean-up; recreational space development or other physical revitalization

#### **Resident Support**

to nurture and develop the capabilities - employment, education and human service needs - of residents within the target community so that residents can realize their full potential

#### **Community Planning and Advocacy**

in partnership with residents and local stakeholders, using an analysis that looks at all aspects of community life in the target area, with residents making key planning decisions and staying engaged to help carry out and advocate the plan

### Phase 1 Community Development Organization Roles

# Recommendations of the Career and Education Pathways Planning Team

- 1. Create and commit to a five-year goal to develop an integrated community development career and education pathway system for Detroit, with processes and tools that:
  - enables people to acquire values, knowledge, and skills to enter into and progress through community development occupations;
  - ensures equity in employment as a core value and commitment throughout the system; and promotes mobility throughout the various community development allied sectors.
- 2. Identify different academic pathways for community development education and training programs and credentials, building on existing resources and programs in the academic and non-academic sectors.
- 3. Provide customized support to help individuals enter the field and reach their CD occupational and career goals through an articulated "navigation model."
- 4. Support professional development opportunities for people already in the field
- **5. Facilitate mobility among the various community development allied sectors** by building cross-sector trust, collaboration and transferrable skills

# Career and Education Pathways Planning Team: Work to Still Be Completed in 2018

- Further define the work functions, values, knowledge, and skills required at entry-level, mid-level, senior-level community development job levels; and reconcile those with academic learning outcomes and credentials, as well as with employer requirements.
- Develop community development academic pathways specific for entry and continuing support for: 1) neighborhood grassroots leaders; and 2) aspiring Community Development professionals of color in Detroit; including one or two academic institutions willing to test these pathways.
- Develop a "Career Navigation" model and implementation plan that would match individuals who want to enter and advance within the community development field in Detroit with the needs of CDO's and other potential community development employers.
- Create a value proposition and messaging strategy for the community development field to promote entry and mid-level opportunities, career progression within the field, and the importance of cross-sector partnerships and mobility
- Identify a marketing and outreach strategy to generate interest in the community development field by prospective CD workers

# Career and Education Pathways Planning Team: Work to Still Be Completed in 2018

- Identify and map a mix of non-academic professional development and technical skill building opportunities, including mentoring, that all stakeholders would value.
- Map existing opportunities and pathways for cross-sector mobility between CDOs and other potential community development employers, including
  - identifying transferrable skills and
  - a mechanism for networking that enhances cross-sector relationship building and mobility.
- Map opportunities to obtain tuition support for various academic pathways and funding support for CDOs to provide professional development to their staff.
- Additional research: Who is currently trying to enter the community development field? What are their barriers to entry? Identify other/non-local programs that are increasing racial/ethnic diversity in the community development field and identify opportunities to emulate those programs.

# Recommendations of the Capacity Building Planning Team

#### Overall Strategy: "Central Clearinghouse" Approach

- A clearinghouse function, embedded inside an organization, manages the process
- Clearinghouse manages a list of TA providers/consultants/coaches/trainers
- Clearinghouse handles central intake and referral to providers
- Clearinghouse entity <u>doesn't</u> also provide one-on-one support to client organizations (CDOs and GROs), to avoid conflict of interest. Clearinghouse entity potentially do classroom training.
- Criteria for inclusion on the TA Provider list is co-determined and evaluated collectively, not solely by the Clearinghouse entity.

#### Key Design Guidelines for the Capacity Building System

- Combination of "free" and "fee" to clients; where the clearinghouse is vetting, assessing and referring CDOs and GROs to TA providers
- Services should be linked to neighborhood success metrics
- Services should be more one-to-one: coaching, consulting, mentoring; not just one-to-many (classroom training)
- The clearinghouse should be a coordinator and advocate for the right services to be provided.
- TA Providers should be convened regularly to share learnings and best practices
- The clearinghouse creates guidelines for, and offers different levels of service, based on an organization's capacity and tenure
- Evaluation of capacity building services is required and must be broadly-shared (with both clearinghouse and providers)

# Capacity Building Planning Team: Work to Still Be Completed in 2018

- Finalize Design of the System based on above guidelines including:
  - Fee model (who pays? The client or the TA provider or both?)
  - Quality Control component
  - Baseline qualifications for TA providers
  - Web-based application/intake system
  - Necessary CDO/GRO Assessment Tool(s)
  - Determine the types of expertise needed by the TA providers, based on the "Success Framework" and the Role of CDOs and GROs
- Determine the roles of various intermediaries/TA providers in the system
- Recommend criteria for selection of the Clearinghouse entity
- Finalize costs and funding for the Clearinghouse function

The Capacity Building Planning Team also looked at the "Whole System" elements, recognizing that all the system elements are necessary parts of the whole. This Planning Team also made these recommendations:

# Recommendation on System Capitalization

- There should be a diverse, stable mix of funding sources versus one main funder
- Funding could flow through one capable administrator/fiduciary
- The Fiduciary entity should not make funding decisions - their role should be convening the decision making body, and administering funds at the direction of the decision-making body
- Outcomes and criteria for funding should be collectively defined among the key stakeholders including CDOs and GROs
- "Transparency" and "Equity" should be key guiding principles for funding

#### Recommended Other System Improvements

- There should be ongoing, collaborative, system-wide strategic planning
- Clear roles for various stakeholder organizations should be identified and agreed on
- There should be regular and ongoing stakeholder engagement
- There must be agreed-upon goals that define success for the community development system itself (the "7 Elements") and the whole system should be evaluated based on these success measures

# Recommendations of the Research, Data and Evaluation Planning Team

- Success Framework
  - •Neighborhood Vitality as the "name" of the success framework
  - Develop Neighborhood Vitality vision statement based on these definitions

Vital neighborhoods<sup>1</sup> are "characterized by strong, active and inclusive relationships between residents, private sector, public sector and civil society organizations that work to foster individual and collective wellbeing. Vital communities are those that are able to cultivate and marshal these relationships in order to create, adapt and thrive in the changing world and thus improve wellbeing of citizens."

<sup>1</sup>Scott, Katherine. "Community Vitality: A Report of the Canadian Index of Wellbeing." Canadian Council on Social Development.

http://www.unesco.org/fileadmin/MULTIMEDIA/HQ/CLT/pdf/communityvitalitydomainreport.pdf

Neighborhood Vitality is: "The ability of a community to sustain itself into the future as well as provide opportunities for its residents to pursue their own life goals and the ability of residents to experience positive life outcomes. More specifically, we suggest that a vital community has community capacity (the ability to plan, make decisions, and act together), and realizes positive social, economic, and environmental outcomes."

<sup>2</sup>Crandall, Mindy and Lena Etuk, Oregon State University Extension Service. "What is Community Vitality?" <a href="http://oregonexplorer.info/content/what-community-vitality">http://oregonexplorer.info/content/what-community-vitality</a>

# Recommendations of the Research Data and Evaluation Planning Team

#### ☐ Indicators

- Establish a set of "core" neighborhood success indicators to be measured by all neighborhoods, and a broader pool of indicators for CDOs/GROs to use, as needed
- Establish indicators at the system level, based on the BECDD 7 Elements

#### ☐ Neighborhood Success Index

- Utilize DLBA's "City of Detroit Neighborhoods" map as the basis for identifying neighborhood "clusters", with guidance from DLBA and Data Driven Detroit
- Measure "core" indicators at the cluster and city-wide level using an index that facilitates the tracking of progress and outcomes over time
- Measure system-level change based on indicators for the 7 System Elements

# Research, Data and Evaluation Planning Team Success Framework Recommendations: Work to Still be Completed in 2018

- Develop Neighborhood Vitality "Vision Statement"
- Continue development of indicators and neighborhood success index
- Continue defining and naming of neighborhood clusters
- Identify gaps and redundancies in community development coverage in Detroit neighborhoods
- Develop strategy for addressing community development needs in neighborhoods not currently served by CDOs

#### **CORE PARTNERS (CDAD, LTU, MNA)**

Guides Initiative Manger
 Oversees Initiative
 Raises and Manages Resources
 Finalizes Recommendations from the Various Planning Entities

#### **ADVISORY COUNCIL**

(Leaders from key stakeholder groups: Core Partners, Academia, Practitioners and Grass Roots Leaders, Businesses/City and State Government, Human Service and Civic Institutions)

• Professionally Facilitated • Reviews Task Force Recommendations • Advises Core Partners • Determines Governance Structure and Strategy • Generates City Partnership and capitalization strategy

Task Forces Smaller and focused on specific deliverables by November of 2018. Comprised of cross section of key leaders/stakeholders, working with staff and consultants.

Vision and Values Task Force

City Partnership Task Force Success Framework Task Force

System Capitalization Task Force Defining Neighborhoods Task Force

Tax Credit Incentives Task Force Intermediary System Task Force

> Career Pipeline Task Force

BUILDING THE ENGINE
OF COMMUNITY
DEVELOPMENT
IN DETROIT

Community Development: The right thing for Detroit's neighborhoods

Visit: buildingtheengine.squarespace.com

# BECDD 2018 Structure and Process

TASK FORCE NAME	KEY QUESTIONS/CONSIDERATIONS	DELIVERABLES
	1. How do we achieve equitable develop-	1. Definition of "equitable
TASK FORCE #1: VISION AND VALUES FOR COMMUNITY	ment in Detroit?	neighborhood development"
DEVELOPMENT PRACTICE IN DETROIT	2. What is an appropriate structure and	
	process to create a strong voice for	2. Recommended community develop-
	neighborhoods?	ment strategies to achieve this goal
	3. What is the right logic model for how	
SHORT NAME: VISION AND VALUES TASK FORCE	CDO activity leads to the strong neighbor-	3. Recommended model to build and
	hood "end state" we are defining?	assure a united "Neighborhood Voice"
	4. Does the Phase One definition of	
	Community Development, CDO and GRO	4. Logic Model: CDO activity leading to
	need to be updated or revised?	launch a
	5. What are the appropriate Vision and	
	Values for community development in	5. Updated Definition of CD and CDO Role
	Detroit?	
		6. Statement of Values/Vision for CD in Detroit

	KEY QUESTIONS	DELIVERABLES
TASK FORCE #2: GENERATING A TAX CREDIT PROGRAM	1. How were the Boston/MA and	1. Recommended model for a Michigan
FOR COMMUNITY DEVELOPMENT IN DETROIT & MICH	Philly/PA models successfully achieved?	community development business tax
	2. What are the critical elements of	incentive program
SHORT NAME: TAX CREDIT INCENTIVES TASK FORCE	these two, plus other, similar models?	
	3. What is the case to be made for a tax	2. Strategy and Coalition to launch a
	credit program for CD in Detroit/MI?	campaign for the tax credit program, for
	4. What should a coalition, and strategy	a 2019 launch with a new governor
	to achieve this goal, look like?	

	KEY QUESTIONS	DELIVERABLES
TASK FORCE #3: CREATING A CITY - COMMUNITY	1. What do CDOs want from the City?	1. Guide the launch of the Academy
DEVELOPMENT PARTNERSHIP	What does the City want from CDOs?	Without Walls w City of Detroit
	2. How should the Academy Without Walls	
SHORT NAME: CITY PARTNERSHIP TASK FORCE	partnership begin, and evolve?	2. Develop strategies that leverage the
	3. How do we leverage BECDD's work and	Mayor's neighborhood strategy
	the Mayor's Strategic Neighborhood Initiative	
	to generate a partnership w the Mayor?	3. Define and recommend other City-
	4. What are the various nexus-points for	Community Development partnerships
	other city-community development	
	partnerships?	3. Define necessary new or updated
	5. What new/amended city policies are	policies that support CD in Detroit, with
	needed to support community develop-	strategies to achieve them
	ment in Detroit?	

	KEY QUESTIONS	DELIVERABLES
TASK FORCE #4: CAPITALIZING A DETROIT COMMUNITY	1. What are the required cost elements of	1. A description of the elements and
DEVELOPMENT SYSTEM	for the system we are building?	associated costs for a robust community
	2. What are the costs associated with each	development system in Detroit
	of those elements?	
SHORT NAME: SYSTEM CAPITALIZATION TASK FORCE	3. What is a comprehensive, collaborative,	2. Recommendations for a diverse system
	sustainable strategy to fund these elements	capitalization strategy, including phasing
	including a corporate tax credit incentive	
	program, leveraging the HRD/Jemison offer,	3. First funding commitment ready for
	leveraging the Mayor's Neighborhood	launch
	Strategic Fund, and the Kresge CDO Operating	
	Support initiative?	
	4. Should the strategy be phased, and if so	
	what are the cost elements that should be	
	prioritized for more immediate resourcing?	

	KEY QUESTIONS	DELIVERABLES
TASK FORCE #5: DEFINING NEIGHBORHOODS AND	What are appropriate criteria for	1. Recommended "clusters" of neighbor-
COMMUNITY DEVELOPMENT COVERAGE IN NEIGHBORHOODS	"clustering" neighborhoods using current	hoods, building of DON/DLBA map of
	city map?	neighborhoods
	2. What is an appropriate process for	
SHORT NAME: DEFINING NEIGHBORHOODS TASK FORCE	"naming" neighborhoods, respecting resident	2. Recommended process to name the
	input?	clusters, in partnership with residents
	3. Based on Deep Dive Interview process,	and the City
	where are the gaps with no CD coverage?	
	What are strategies to assure necessary	3. Map showing CDO coverage, with
	coverage?	gaps and redundancies clarififed, based on
	4. Based on Deep Dive interview process,	agreed-on definition of CD
	where are the redundancies in CD coverage?	
	What are strategies to resolve redundancies?	4. Strategies to resolve gaps and
	5. How do we support/improve the D[comm]	redundancies in CDO coverage, to assure
	tool so that it benefits the system we are	the possibility of every cluster being served
	working to build?	

	KEY QUESTIONS	DELIVERABLES
TASK FORCE #6: DEVELOPING AN EFFECTIVE INTERMEDIARY/	1. How are we defining "community	1. Clarity on the definition and role of
SUPPORT SYSTEM FOR COMMUNITY DEVELOPMENT IN	development intermediary"?	"community development intermediary"
DETROIT	2. Given our success framework and the	
	roles of CDOs, what are the gaps in the	2. An agreed-on, collective framework
SHORT NAME: INTERMEDIARY SYSTEM TASK FORCE	current intermediary system in terms of	defining the roles that CD intermediaries
	policy advocacy, coordination, neighborhood	will play in Detroit, to assure a robust
	voice, training/TA/peer learning and funding?	CD capacity building system that is measurable
	3. Which intermediary(s) should play which	and effective, aimed at the agreed on Success
	role in filling these gaps? How do we undo	Framework, and meets CDO needs
	the current lane confusion?	
	4. Given the consensus to create a "clearing-	3. A capacity building quality control strategy
	house" capacity building function, how do we	and criteria for inclusion in the TA pool.
	get quality control into that function?	
	5. What is the right strategy(s) for certifying,	4. Recommendation for which organization
	validating, incentivizing high quality CDO work?	should play "clearinghouse" role
	6. What is the value-add role of Grass Roots	
	Organizations and the right strategy for	5. A set of strategies and system for building
	supporting GROs and building their capacity?	Grass Roots organization capacity
		6. A set of recommendations for designating,
		as well as validating or certifying CDO work

	KEY QUESTIONS	DELIVERABLES
TASK FORCE #7: CREATING A SUCCESS MEASUREMENT	1. What are the most effective, user-friendly	1. A fully formed Success Framework for
FRAMEWORK FOR DETROIT NEIGHBORHOODS	and comprehensive Tier One and Tier Two	Detroit neighborhoods including a progress
	indicators for the success framework that was	measurement system and a strategy to collect
	developed in 2017?	primary data.
SHORT NAME: SUCCESS FRAMEWORK TASK FORCE	2. What is the right system, in partnership with	
	the City, to measuare success vis a vis those	2. A strategy to test the system for 2019.
	indicators, including primary data collection	
	strategies?	3. A set of partnership principles for a data
	3. How, where and when do we test this	partnership with Data Driven Detroit.
	system?	
	4. What is the right partnership with Data	
	Driven Detroit's Regional Data Collaborative, to	
	facilitate successful neighborhoods?	

	KEY QUESTIONS	DELIVERABLES
TASK FORCE #8: BUILDING A CAREER PIPELINE FOR	1. What are the prospective elements of a life-	
DETROIT COMMUNITY DEVELOPMENT PRACTITIONERS	long career in community development in	1. A Community Development Career Pathway
	Detroit?	description including a navitation strategy
	2. What are the skills, experience and education	to clarify for all prospective practitioners how
	necessary, at what stages in such a career, for	to enter and move within the CD field
	a professional CD practitioner?	
	3. What are some realistic credentialing path-	2. A set of CD credentialing pathways that are
SHORT NAME: CAREER PIPELINE TASK FORCE	ways that can be created among academic and	accessible to any/all Detroiters, including a
	placement institutions, that create access for	strategy to credential experiential placements,
	lower income Detroit residets, students and mid-	among a few higher ed institutions
	career professionals?	
	4. What are some strategies to fund tuition for	3. Recommendations for how these pathways
	these pathways, for low income people?	should be funded/how to access resources
	5. What are the right strategies to focus these	
	pathways and pipelines on Detroit residents?	4. A strategy to generate growing enrollment
		by Detroiters and people of color; and to
		assure mobility by CD practitioners among the
		various allied sectors
		5. Recommendations for a system to
		continuously provide professional development
		for existing CD practitioners.

# Why Community Development Matters

#### IT IMPROVES QUALITY OF LIFE FOR DETROIT'S RESIDENTS

Community Development is the avenue through which every Detroit neighborhood becomes valued, healthy, safe and attractive so residents can and want to stay.

#### IT ENSURES NEIGHGORHOOD SUSTAINABILITY

When all stakeholders, especially residents, are invested and their priorities addressed, the resources deployed and stewarded to neighborhoods have long-term impact.

#### IT'S INCLUSIVE AND COMPREHENSIVE

Community development includes virtually every stakeholder group with a stake in Detroit's neighborhoods—local businesses, institutions and, especially, residents—to ensure their priorities inform neighborhood plans and projects. It's the umbrella under which all types of development—economic, social and physical—can be coordinated and leveraged.

#### IT BRINGS EQUITY TO DEVELOPMENT

Community development leverages the collective power of neighborhood residents, ensuring that their voices and priorities are given equal consideration with investors, developers and city government so that plans can be developed and carried out jointly.

#### IT'S AN IMPORTANT PIECE OF THE REGIONAL PUZZLE

The Detroit regional puzzle is complex and includes strong, diverse neighborhoods; good jobs; mass transit; quality affordable housing; a healthy environment; vibrant commercial corridors and excellent schools. Community development is the primary way we create strong neighborhoods in our city. Our region won't reach its true potential unless Detroit and all of its neighborhoods thrive.

COMMUNITY DEVELOPMENT: THE RIGHT THING FOR DETROIT'S NEIGHBOHOODS!